



**Kenosha County Public Works / Facilities Committee
Agenda**

Kenosha County Center - Conference Room B
19600 75th Street, Bristol, WI
Monday, February 23rd - 6:30 p.m.

[Watch the meeting live stream.](#)

NOTE: UNDER THE KENOSHA COUNTY BOARD RULES OF PROCEDURE ANY REPORT, RESOLUTION, ORDINANCE OR MOTION APPEARING ON THIS AGENDA MAY BE AMENDED, WITHDRAWN, REMOVED FROM THE TABLE, RECONSIDERED OR RESCINDED IN WHOLE OR IN PART AT THIS OR AT FUTURE MEETINGS. NOTICE OF SUCH MOTIONS TO RECONSIDER OR RESCIND AT FUTURE MEETINGS SHALL BE GIVEN IN ACCORDANCE WITH SECTION 2 C OF THE COUNTY BOARD RULES. FURTHERMORE, ANY MATTER DEEMED BY A MAJORITY OF THE BOARD TO BE GERMANE TO AN AGENDA ITEM MAY BE DISCUSSED AND ACTED UPON DURING THE COURSE OF THIS MEETING AND ANY NEW MATTER NOT GERMANE TO AN AGENDA ITEM MAY BE REFERRED TO THE PROPER COMMITTEE. ANY PERSON WHO DESIRES THE PRIVILEGE OF THE FLOOR PRIOR TO AN AGENDA ITEM BEING DISCUSSED SHOULD REQUEST A COUNTY BOARD SUPERVISOR TO CALL SUCH REQUEST TO THE ATTENTION OF THE BOARD CHAIRMAN

1. CALL TO ORDER BY CHAIRMAN
2. ROLL CALL
3. CITIZEN COMMENTS
4. APPROVAL OF MINUTES FROM PREVIOUS MEETING
5. CHAIRMAN COMMENTS/SUPERVISOR COMMENTS/YIG COMMENTS
6. FACILITIES SPECIAL PROJECTS REPORT - FRANK MARTINELLI

Documents:

[02-23-2026 FACILITIES SPECIAL PROJECTS.PDF](#)

7. GOLF DIVISION REPORT - JIM WALLACE

Documents:

[02-23-2026 GOLF DIVISION REPORT.PDF](#)

8. FACILITIES DIVISION REPORT - MATT STURINO

8. FACILITIES DIVISION REPORT - MATT STORING

Documents:

[02-23-2026 FACILITIES DIVISION REPORT.PDF](#)

9. PARKS DIVISION REPORT - WYATT MOORE

Documents:

[02-23-2026 PARKS DIVISION REPORT.PDF](#)

10. HIGHWAYS DIVISION REPORT - GREG BOLDT

Documents:

[RESOLUTION TO REVISE RURAL ROADWAY FUNCTIONAL CLASSIFICATION IN KENOSHA COUNTY.PDF](#)

[RESOLUTION TO APPROVE REQUESTING THE GOVERNOR OF WI AND STATE LEGISLATURE TO ENACT A TRANSPORTATION FUNDING SOLUTION.PDF](#)

[02-23-2026 HIGHWAY DIVISION REPORT.PDF](#)

11. PUBLIC WORKS DEPARTMENT REPORT - SHELLY BILLINGSLEY

Documents:

[02-23-2026 KCHS DIVISION REPORT.PDF](#)

12. ADJOURNMENT

NOTE: There may be a quorum of other Committees of the County Board present due to overlap of Committee assignments.



KENOSHA COUNTY

Shelly Billingsley, Director
Department of Public Works & Development Services

Frank Martinelli
Project Manager
Division of Facilities

Public Works/Facilities Committee Facilities Division Special Projects Report Status Report February 2026

KCDC HVAC Replacements Phase 4 of 4

- **Project Budget:** \$1,140,000
- **Total committed costs to date:** \$1,103,000
- **Current Phase:** Punchlist
- **Engineer/Architect:** Clark-Dietz
- **Contractor:** Southport
- **Current Phase Status/Target Completion:** 98% / Q1 2026
- **Final Completion est.:** Q1 2026
- **Project Overview:**

This project replaces end of life HVAC units on a 24/7 jail building with challenging HVAC requirements. i.e., Controls, Fire panels, Smoke detection, Detention and Medical areas. Phase 4 will complete the project. Punchlist Phase.

KCC Backup Generator Design and Replacement

- **Project Budget:** \$524,000
- **Total committed costs to date:** \$517,200
- **Current Phase:** Punch list
- **Architect/Engineer:** Kuney/Root Engineering
- **Contractor:** Triad
- **Current Phase Status/Target Completion:** 98% / Q1 2026
- **Final Completion est.:** Q1 2026
- **Project Overview:**

This project is to design, spec and replace the 30-year-old end of life backup generator for the KCC building. Planning to use this generator to supply backup power to the Bristol Tower and thereby saving money. Oct. 7th generator to building cut over. Oct 16th generator to radio tower cut over. Punch list phase.

Ceremonial Courtroom Restoration CCR

- **Project Budget:** \$7,058,000
- **Total committed costs to date:** \$5,849,000
- **Current Phase:** Construction
- **Architect/Engineer** InSite
- **Contractor** Camosy as CM
- **Current Phase Status/Target Completion:** 65% / Q2 2026
- **Final Completion est.** Q2 2026
- **Project Overview:**

This project is to design, spec and restore the Ceremonial Courtroom from floor to ceiling including installing an up-to-date courtroom audio visual system and to remodel the back offices. Phases 1-4 are within budget. Construction began on May 12th.

PSB Underground Gasoline and Diesel Fuel Tank Design and Placements

- **Project Budget:** \$950,000
- **Total committed costs to date:** \$755,100
- **Current Phase:** Punchlist
- **Architect/Engineer** Kuney
- **Contractor** Interstate Pump & Tank
- **Current Phase Status/Target Completion:** 95% / Q1 2026
- **Final Completion est.** Q1 2026
- **Project Overview:**

This project is to design, spec and replace the 44-year-old (qty 2) 10,000 gal. gasoline and (qty 1) 10,000 gal. diesel underground tanks. The gasoline tanks fuel County vehicles including Sherriff squads and City Police. The tanks aren't leaking but our insurance consultant highly recommended replacing them because of their age and insurability. Bids are due on January 29th. The 2025 budget was increased by \$200,000 because 2024 bids came in over budget. Construction started June 10. Demo of existing fuel islands and tanks started on schedule on Oct. 6th. Pumps were put into service January 30th.

Kemper Water Infiltration Repairs 2026(Phase 6)

- **Project Budget:** \$400,000
- **Total committed costs to date:** \$ 52,000
- **Current Phase:** Cancelled
- **Architect/Engineer** InSite Architects
- **Contractor** TBD
- **Current Phase Status/Target Completion:** 50% Q1 2026
- **Final Completion est.** Q4 2026
- **Project Overview:**

This project includes tuck pointing and repairing brick, stone, and windows to Federally mandated restoration standards. The purpose is to stop water from infiltrating the exterior envelope and creating exterior and interior damage. Exterior wood in this area will also be painted. This is the 6th phase of a multi-phase project. Bid was posted on January 7th. Bid cancelled on Feb. 2nd.

PSB HVAC Air Handling Unit Replacement

- **Project Budget:** \$1,075,000
- **Total committed costs to date:** \$ 431,900
- **Current Phase:** Construction
- **Engineer/Architect** Clark-Dietz
- **Contractor** J&H Heating Inc
- **Current Phase Status/Target Completion:** 60% / Q2 2026
- **Final Completion est.** Q3 2026
- **Project Overview:**

This project replaces end of life HVAC units on a 24/7 jail building with challenging HVAC requirements. The scope is to demo and install a new air handling unit, condensing unit rooftop equipment, and VAV boxes with new controls. Existing fire alarm devices will be integrated into the new equipment. Work began on schedule on Oct. 27th.

PreTrial HVAC Improvements Phase 1

- **Project Budget:** \$1,600,000
- **Total committed costs to date:** \$ 81,000
- **Current Phase:** Design
- **Engineer/Architect** Clark-Dietz
- **Contractor** TBD
- **Current Phase Status/Target Completion:** 90% / Q1 2026
- **Final Completion est.** Q2 2027
- **Project Overview:**

This project replaces end of life HVAC units and VAV boxes on a 24/7 jail building with challenging HVAC sequencing requirements. The scope is to demo and install a new air handling unit, condensing unit, and VAV boxes with new controls. Existing fire alarm devices will be integrated into the new equipment. Also, an energy recovery unit is being added to reduce energy costs.



KENOSHA COUNTY

Department of Public Works & Development Services
Shelly Billingsley, Director

James J. Wallace
Director of Golf

February 23, 2026

Golf Division Report

Current Status

- Our winter golf simulator league at Brighton Dale is up to 110 participants. The league was started in 2022 and had around 60 players, so we are seeing some encouraging growth in participation.
- The golf courses remained closed. As of the writing of this report, we still have snow over a few greens at each course, and the ground remains frozen below the top inch. The long-term forecast does have some positive signs for better weather, we continue to evaluate on a weekly basis. Our typical opening target is mid-March but will be ready sooner if weather allows. The golf simulators will be open until March 14th at a minimum, we will keep them up and running if weather continues to be poor for outdoor golf in the second half of the month.

Staffing

- We are starting to onboard a few seasonal staff members and will be ramping up that process as we move into March. We are expecting a high number of our seasonal employees to return this year. We do have positions available, and all open positions are now posted on the Kenosha County jobs website.

General

- One of our launch monitors that we use for the golf simulators has experienced a technical problem and is out for repair. The manufacturer has given us a spare unit to use in the meantime, but both units have now aged out of eligibility for a service warranty, so depending on repair costs, we may need to explore options for replacement of those units in the next year.
- The new fleet of 70 golf carts for Petrifying Springs is ready to be delivered and we expect to start seeing those units show up after March 1st.
- Another recent thaw has presented us with another opportunity to scout turf conditions. We have yet to observe any significant winter injury or disease but have had a few fallen/damaged trees at each facility. We continue to assess and address issues as conditions allow us to transport around the courses.

Project Updates

- The permits for the Brighton Dale storage building are in final stages after one round of review and re-submission. Changes made were of a technical nature and will have no impact on cost or timeframe. We expect work to begin as the ground thaws out.
- We received 9 proposals for the design work on the Petrifying Springs maintenance shop. Our evaluation team is working through scoring the proposals and moving through the stages of the selection process.
- We are hoping to have the well pump for the Brighton Dale clubhouse replaced by the time we open the golf courses, weather has pushed the timeline back slightly, but we still hope to accomplish this in the next month.



KENOSHA COUNTY

Shelly Billingsley, Director
Department of Public Works & Development Services

Matt Sturino, Director
Division of Facilities

Public Works / Facilities Committee Facilities Division Status Report February 2026

Project Updates

Brookside Carpet and Windowsill replacement Project

- **Project Budget:** \$445,000
- **Current Phase:** Construction
- **Engineer/ Contract:** N/A
- **Contractor/ Contract:** \$188,640/ Dickow Cyzak- Flooring
- **Contractor/ Contract:** \$66,600/ Rasch Construction- Sills
- **Contractor/ Contract:** \$19,740/ Rasch - Painting
- **Target Completion:** Q4 2026
- **Rooms Completed:** 86 of 154 rooms completed
- **Project Overview:**

This work replaces 115 carpeted residence rooms with commercial grade vinyl flooring. In addition, 74 rooms will have the windowsills removed and replaced with flush a mounted sill design, improving the safety of the residences. To reduce disruption to the residence and the building census, the contractors will complete 2 rooms per week. Construction started on July 30th and is expected to last a minimum of 56 weeks.

KCDC Secure Miscellaneous Security Upgrades

- **Project Budget:** \$515,000
- **Current Phase:** Construction
- **Engineer/Architect:** \$32,080/ Kueny Architects
- **Contractor/ Contract:** \$454,656/ Rasch Construction
- **Current Phase Status/ Target Completion:** Q4 2026
- **Project Overview:**

This scope of work contains multiple projects within the KCDC. A secure front reception/ protective barrier for staff, lobby flooring replacement, installation of new padded/isolation cells and 2 heavy duty exterior security jail door replacements. Bids were due on 11/5/2025 and Rasch Construction was the low bidder. A bid review meeting was held 11/15/ 2025, PO has been issued, and the submittal and permit reviews have started. A pre-construction meeting was held on January 21th and construction for this project started January 26th. Lobby construction started first, once completed we will move onto dorm work.

KCDC Roof Replacement Phase I

- **Project Budget:** \$1,025,000
- **Current Phase:** Bid-Review
- **Engineer/Architect:** \$0/ Garland Company
- **Contractor/ Contract:** \$989,080/Carlson Roofing
- **Current Phase Status/ Target Completion:** March 2026
- **Project Overview:**

This project replaces the roof of the Kenosha County Detention Center. The existing roof is original to the building and past its useful life. The current project budget is \$1,025,000 as shown above. As mentioned during the 2026 budget process, at April closeout, an additional \$975,000 will be proposed to be repurposed to bring the total 2026 project budget to \$2,000,000. This will cover phase 1 of a 3-phase project with additional funds to come in future year CIPs. The bid for phase 1 included base work and alternates to capture up 1/2 of the entire roof work to be completed in 2026. Purchasing is scheduling a bid review with Carlson Roofing. Construction schedule to follow bid verification.

KCC Communications Building Roof

- **Project Budget:** \$50,000
- **Current Phase:** Submittal Review
- **Engineer/Architect:** \$0/ Garland Company
- **Contractor/ Contract:** \$26,190/ Vans Pro Service
- **Current Phase Status/ Target Completion:** Spring 2026
- **Project Overview:**

This scope of work replaces the roof of the radio communications tower buildings at the Kenosha County Center (KCC), as it is original to the building (1992) and past its useful life. The pre-bid conference was held on 10/21/2025, and the bids were due on 11/4/2025. Van's Pro Service was the low bidder. Submittal review to follow. Dependent on outdoor weather conditions and temperature, construction will begin Spring of 2026.

Building Access Hardware Replacements Project, Phase II

- **Project Budget:** \$126,000
- **Current Phase:** Construction
- **Engineer/Architect:** Kenosha County
- **Contractor/ Contract:** \$115,740/ Kain Energy Corp.
- **Current Phase Status/ Target Completion:** Summer 2026
- **Project Overview:**

Security access to all the County's buildings is a high priority. In 2022 the access software was updated and now the physical hardware for the access doors has reached its end of life and needs replacement. Half of the County's buildings' security hardware was replaced in 2025. Phase 2 of this project will focus on KCAB, KCC, PTF, FMB, MOL, KCDC. Construction for this project is underway and expected to be completed by June 26th, 2026

Future Projects Currently Under Design

- KCDC Shower Renovations
- KCDC Parking Lot Replacement Phase III
- KCC Overhead Garage Door Replacement Phase III
- PSB- CRAC Replacement Project

Staffing

- Open positions
 - 2- Custodian
 - 2nd Shift KCAB
 - 2nd Shift PSB- Pending offer

Equipment- CIP

- Brookside Skid-Steer- Received 1/30/2026
- Ballistic Security Panels- Expect delivery May/June 2026
- Cargo Van- Expected build slot 2/16/2026, expected delivery April/May 2026
- Courthouse UPS- Quotes received- Under review.



KENOSHA COUNTY

Shelly Billingsley, Director
Department of Public Works & Development Services

Wyatt J. Moore, Director
Division of Parks

Public Works/Facilities Committee Parks Division Status Report for February 2026

Brighton Dale Park Area #2 Playground:

- **Project Budget:** \$150,000
- **Current Phase:** Design
- **Engineer/Contract:** TBD
- **Target Completion:** September 2026

Project Overview: The playground in Area #2 at Brighton Dale Park has reached the end of its useful life and is no longer in compliance with modern playground safety standards. This area is heavily utilized by families participating in baseball league play at the nearby ball diamonds. Following the current playground replacement schedule, the current playground will be completely replaced with a new metal structure.

Kemper Center Chapel Repairs:

- **Project Budget:** \$250,000
- **Current Phase:** Pre-Bid
- **Design and Construction Oversight:** Enberg Anderson
- **Target Completion:** End of April 2026

Project Overview: The chapel at the Kemper Center is a major source of revenue for Kemper Center Inc., offering a rentable event and wedding space to the public. To increase the space's longevity and maximize on its revenue potential over the coming years, Kenosha County Parks has plans to restore its interior.

Enberg Anderson is currently developing specifications for this project that Kenosha County will use during the bidding process. It's estimated that the work will be completed by the end of April 2026, and will contain the following scope of work:

- Wall and ceiling plaster work and repainting
- Refinishing wooden church pews
- Refinishing wooden floors, doors and doorways
- Replacing tile and carpet floors
- Updated lighting and electrical

Kemper Center – Shoreline Repair:

- **Estimated Project Cost:** \$15,400,000
- **Current Phase:** Design
- **Contract:** Red Barn D&E
- **Target Completion:** December 2027

Project Overview: Kenosha County is working with Red Barn Design and Engineering to explore two alternative shoreline repair options. Red Barn D&E has previously provided successful shoreline design and construction oversight for both Milwaukee County and the City of Kenosha.

- Option 1 (estimated at \$15.4 million) involves constructing an onshore breakwater around the shoreline, with Kenosha County responsible for filling in at a later date.
- Option 2 (estimated at \$12.3 million) would follow a design similar to Red Barn D&E’s work for the City of Kenosha. This approach reshapes the existing shoreline into a straight edge, both protecting against further erosion and visually aligning with the rest of the city’s shoreline.

These cost estimates are preliminary and may change as Red Barn D&E proceeds into the design and engineering phase.

Kemper Center – Durkee Mansion Stained Glass Windows:

- **Project Budget:** \$100,000
- **Current Phase:** Design
- **Engineer/Contract:** TBD
- **Target Completion:** Beginning of September

Project Overview: The stained-glass windows at the Kemper Center are an important part of its history but have deteriorated significantly over the years. Willet conducted a review of every stained-glass window in the building. Based on this review, the windows in the Durkee Mansion are in critical condition; the glass has bowed into a bowl shape and is at risk of failing.

The restoration work will involve removing the windows, restoring them, and reinstalling them with proper ventilation to prevent further deterioration. Kenosha County Parks plans to complete the design and construction phases in 2026.

License Plate Readers:

- **Project Budget:** \$42,000
- **Current Phase:** Design
- **Engineer/Contract:** TBD
- **Target Completion:** May 2026

Project Overview: License plate readers will be installed at the CTH A entrance to Petrifying Springs Park and at the main entrance to Old Settlers Park in 2026. These installations will help the Parks Division curb illegal dumping, vandalism, and property damage within the parks.

Midwest Interstate Trail (Design Phase):

- **Project Budget:** \$110,000
- **Current Phase:** Grant Seeking
- **Engineer/Contract:** TBD
- **Target Completion:** End of December 2026

Project Overview: The Midwest Interstate Trail project is a proposed 4-mile off-road multi-use path that will run through the Town of Randall and the Village of Twin Lakes and connect to additional off-road multi-use paths in McHenry County. KL engineering completed a feasibility study and determined the proposed trail to be technically feasible. Kenosha County is now soliciting grants to offset the cost of designing this project.

Mobile Stage:

- **Project Budget:** \$170,000
- **Current Phase:** Construction
- **Engineer/Contract:** Century Stages
- **Target Completion:** End of April 2026

Project Overview: Increased demand for events across the county has led to additional wear and tear on the existing Parks mobile stage. The stage is used by Kenosha County Parks and Kemper Center Inc. for events and is also available for rent to third parties hoping to host their own events within the park system. The new stage will offer improved reliability and enhanced safety for transportation on roadways. Kenosha County Parks has ordered the stage, and it's estimated to take over one year to manufacture.

Petrifying Springs Park Area #3 Playground:

- **Project Budget:** \$200,000
- **Current Phase:** Site-Prep
- **Engineer/Contract:** Burke
- **Target Completion:** May 2026

Project Overview: The playground in Area #3 at Petrifying Springs Park had reached the end of its useful life and was no longer in compliance with modern playground safety standards. During the construction of the Pike River Phase III restoration, this playground was removed. A replacement playground will be installed west of the Area #3 pavilion before rental season begins. The playground equipment has been ordered, and the site is being prepped.

Petrifying Springs Biergarten Parking Improvements:

- **Project Budget:** \$220,000
- **Current Phase:** Design (Clark Dietz)
- **Engineer/Contract:** Kenosha County Highways
- **Target Completion:** End of October 2026

Project Overview: The Petrifying Springs Biergarten is a popular destination in the county. Due to the age of the park, it is not equipped to handle steadily increasing parking demands. Clark Dietz is developing drawings, plans, and specifications to widen the parkway adjacent to the Biergarten to allow for angled parking. An estimated 50 parking spaces will be added upon project completion, and when the angled spaces are fully occupied, they will also serve as a barrier to prevent other park users from driving through the grass, which has been an increasingly common occurrence.

Petrifying Springs Maintenance Shop (Design Phase):

- **Project Budget:** \$250,000
- **Current Phase:** Design
- **Engineer/Contract:** Open Bid
- **Target Completion:** End of December 2026

Project Overview: The current maintenance shop building at Petrifying Springs Park is nearly 100 years old, beyond its useful life, and undersized for current operations. In 2016, a storage barn at the park was razed due to unsafe conditions and having exceeded its useful life, further reducing adequate space for proper equipment storage.

The Petrifying Springs Golf Course is also in need of building upgrades, which have already been approved in the Golf Course Improvements Master Plan. There was originally a plan to combine the divisions into a single building to save both time and cost. However, after months of thorough review, both divisions determined that this approach is not feasible due to site constraints and operational inefficiencies.

In 2026, design will begin for a new Parks Division maintenance building, with construction to follow in 2027.

Roof Replacements (Ongoing):

- **Project Budget:** \$125,000
- **Current Phase:** Design
- **Engineer/Contract:** Garland
- **Target Completion:** May 2026

Project Overview: Maintaining and preserving building exteriors and roofs is a primary focus of the County. The Parks Division is responsible for more than thirty buildings and pavilions and must ensure their longevity is not compromised by leaks or failing roofing systems. Funding distributed over the coming years will allow for the replacement of at least one roof per year. Based on the 2025 roof replacement survey conducted by a third-party consultant, the Brighton Dale Park Pavilion and Petrifying Springs Bathroom #2 are recommended for replacement in 2026.

Staffing: Kenosha County Parks is recruiting for a seasonal graphic designer to assist the administrative team with marketing and advertising its growing portfolio of special events.

Open Seasonal Positions:

- (1) Graphic Designer

Rochester Lateral: We Energies has approached Kenosha County about installing above-ground natural gas equipment at the corner of BB and Hwy 75, which is located on Brighton Dale County Park property. To accommodate this request, Kenosha County Parks has asked We Energies for a donation to the park's playground fund.

Kenosha County
Administrative Proposal Form



1. Proposal Overview

Division: Highway Department: Public Works

Proposal Summary (attach explanation and required documents):
Resolution to revise Rural Roadway Functional Classification in Kenosha County

Dept./Division Head Signature: *Gregory J. Boldt* Date: 2/17/24
Print Name: Gregory J. Boldt

2. Department Head Review

Comments:

Recommendation: Approval Non-Approval

Department Head Signature: *Shelly Billingsley* Date: 2-17-26
Print Name: Shelly Billingsley

3. Finance Division Review

Comments:

Recommendation: Approval Non-Approval

Finance Signature: *Chris Walton* Date: 2-17-26
Print Name: Chris Walton

4. County Executive Review

Comments:

Action: Approval Non-Approval

Executive Signature: *Samantha Kerkman* Date: 2/17/2024
Print Name: Samantha Kerkman



KENOSHA COUNTY BOARD OF SUPERVISORS

RESOLUTION NO. _____

Subject: Resolution to revise Rural Roadway Functional Classifications in Kenosha County			
Original <input checked="" type="checkbox"/>	Corrected <input type="checkbox"/>	2 nd Correction <input type="checkbox"/>	Resubmitted <input type="checkbox"/>
Date Submitted: 2/16/2026		Date Resubmitted:	
Submitted by: Public Works/Facilities Committee and Finance/Administration Committee			
Fiscal Note Attached: <input type="checkbox"/>		Legal Note Attached: <input type="checkbox"/>	
No Fiscal Impact: <input checked="" type="checkbox"/>			
Prepared by: Gregory J. Boldt, Director of Highways / Highway Commissioner, Department of Public Works <i>(Name, Title, Department or Division)</i>		Signature:	

WHEREAS, functional classification is the method by which roads and streets are categorized based on the levels of mobility and access they provide; and

WHEREAS, functional classification categories are separate for Urban and Rural areas; and

WHEREAS, geographic areas not within a designated Urban Area (UA) are designated as Rural; and

WHEREAS, rural areas, for the purposes of functional classification, are defined by the county; and

WHEREAS, functional classification of a road or street has a bearing on federal transportation funding eligibility; and

WHEREAS, Federal Highway Administration (FHWA) and Wisconsin Department of Transportation (WisDOT) have developed guidance for functional classification of roads and streets; and

WHEREAS, WisDOT periodically reviews and updates the functional classification of roads and streets throughout the state; and

WHEREAS, these recommended functional classification changes were developed through joint review by Kenosha County officials and WisDOT planning staff; and

WHEREAS, documents showing the recommended functional classification changes are attached; and

WHEREAS, WisDOT will, after Kenosha County approval of the recommended functional classification changes, approve the changes and submit them to FHWA for final approval; and

WHEREAS, the approved final Functional Classification Map will be made available to Kenosha County after FHWA final approval; and

Resolution Regarding Change in Roadway Functional Classification
Page 2

WHEREAS, the new functional classifications will supersede the existing functional classifications in the Urban and Rural area;

NOW, THEREFORE BE IT RESOLVED, that the Kenosha County Board of Supervisors approves the recommended functional classifications:

1. County Trunk Highway (CTH) C from CTH W to State Highway (STH) 83 – Minor Arterial to Principal Arterial
2. CTH C from STH 83 to United States Highway (USH) 45 – Major Collector to Minor Arterial
3. 83rd Street from 233rd Avenue to 216th Avenue – Local to Major Collector
4. 216th Avenue from 83rd Street to STH 50 – Local to Major Collector
5. CTH E from Interstate 94/41 (I-94/41) to CTH H – Major Collector to Minor Arterial
6. STH 83 from STH 50 to Racine County Line – Minor Arterial to Principal Arterial
7. 376th Avenue from STH 50 to Racine County Line – Local to Major Collector

Dated at Kenosha County, Wisconsin, this _____ day of _____, 2026.

Approved by:

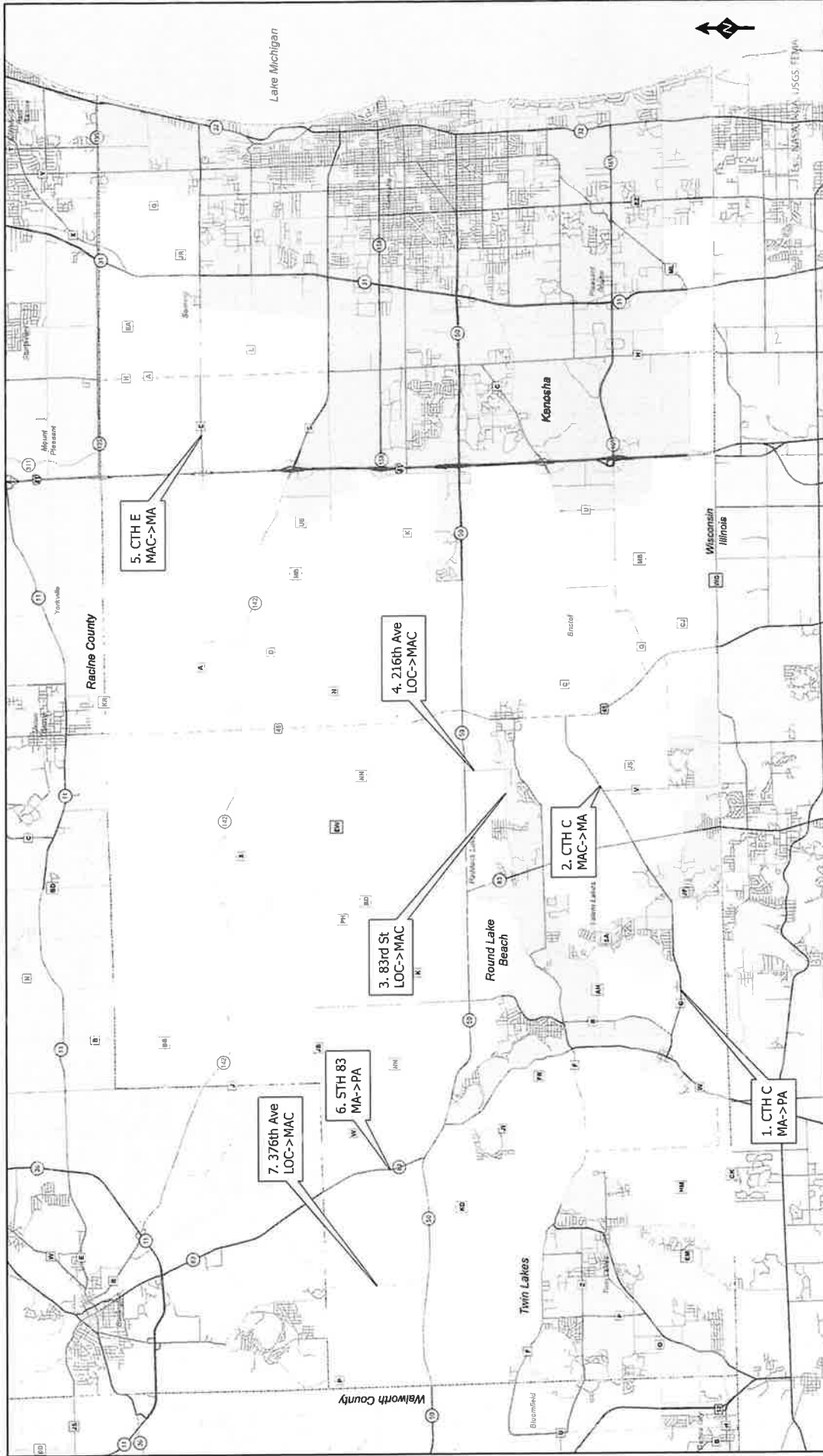
PUBLIC WORKS/FACILITIES COMMITTEE

ONE BOX MUST ALWAYS BE CHECKED

	AYE	NAY	ABSTAIN	EXCUSED	UNEXCUSED
_____ GRADY, WILLIAM, Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ BELSKY, LAURA, Vice-Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ FRANCO, JOHN, 2 nd Vice-Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ DECKER, ERIN	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ GAMA, ANDRES	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ GRAY, KEITH	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ MEADOWS, ERIC	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Kenosha County

Functional Classification - Recommended Changes



<p>Principal Arterial Minor Arterial Major Collector Minor Collector Local</p>	<p>Urban Area Boundary City Boundary Village Boundary Rural Area</p>	<p>The information on these maps was created for the official use of the Wisconsin Department of Transportation (WisDOT). Any other use, while not prohibited, is the sole responsibility of the user. WisDOT expressly disclaims all liability regarding fitness of use of the information for other than official WisDOT business.</p>
<p>WisDOT Bureau of Planning and Economic Development FWMA-Approval Date: 2/20/22</p>		<p>0 1 2 4 Miles</p>

RECOMMENDED FUNCTIONAL CLASSIFICATION CHANGES

WISDOT Region:	South East (SE)
County:	Kenosha
County Population Density:	High

County: **KENOSHA COUNTY**

Starting Mileage: **TOTAL 354.99**

No.	Route	Limits	From		To		rPA	rMA	rMAC	rPA	rMA	rMAC	rPA	rMA	rMAC	LOC	Reason
			rMA	rMAC	rMA	rMAC											
1	CTH C - Kenosha County	CTH W - 5TH 83	rMA	to	rMA	to	1.61	-0.98	-0.63	1.61	-0.98	-0.63	1.61	-0.98	-0.63		AAOT is in the PA range (5800), reduces MA mileage which is high
2	CTH C - Kenosha County	5TH 83 - USH 45	rMAC	to	rMA	to	2.90	-2.90		2.90	-2.90		2.90	-2.90			AAOT is in the MA range (8500), connection between 5TH 83 and USH 45
3	83rd St - Village of Salem Lakes	23rd Ave - 216th Ave	rLOC	to	rMAC	to		1.04			1.04			1.04		-1.04	Continuity Improvement, MAC spacing
4	216th Ave - Village of Bristol	83rd St - 5TH 50	rLOC	to	rMAC	to		0.77			0.77			0.77		-0.77	Continuity Improvement
5	CTH E - Kenosha County	441 - CTH H	rMAC	to	rMA	to		1.90	-1.90		1.90	-1.90		1.90	-1.90		AAOT is in the MA range (4800), continuity improvement (connect segment to interstate)
6	5TH 83 - WISDOT	5TH 50 - Racine County Line	rMA	to	rPA	to	2.13	-2.13		2.13	-2.13		2.13	-2.13			AAOT is in the PA range (6300), reduces MA mileage which is high
7	376th Ave - Town of Wheatland	5TH 50 - Racine County Line	rLOC	to	rMAC	to		2.00			2.00			2.00		-2.00	Continuity Improvement
8				to		to											
9				to		to											
10				to		to											
11				to		to											
12				to		to											
13				to		to											
14				to		to											
15				to		to											
16				to		to											
17				to		to											
18				to		to											
19				to		to											
20				to		to											
21				to		to											

Change: 0 3.74 1.69 -1.62 0 -3.81 0.00

End Mileage: 354.99 30.43 41.76 65.72 30.67 182.5 354.99

End %: 1.1% 8.6% 11.8% 18.5% 8.6% 51.4%

operable range: 1% - 3% 2% - 8% 2% - 6% 8% - 19% 3% - 15% 62% - 78%

Kenosha County
Administrative Proposal Form



1. Proposal Overview

Division: Highway Department: Public Works

Proposal Summary (attach explanation and required documents):

Resolution respectfully requesting the Governor of Wisconsin and State Legislature enact a comprehensive, sustainable transportation funding solution.

Dept./Division Head Signature: Gregory J. Boldt Date: 2/17/26
Print Name: Gregory J. Boldt

2. Department Head Review

Comments:

Recommendation: Approval Non-Approval

Department Head Signature: Shelly Billingsley Date: 2-17-26
Print Name: Shelly Billingsley

3. Finance Division Review

Comments:

Recommendation: Approval Non-Approval

Finance Signature: Chris Walton Date: 2-17-26
Print Name: Chris Walton

4. County Executive Review

Comments:

Action: Approval Non-Approval

Executive Signature: Samantha Kerkman Date: 2/17/2024
Print Name: Samantha Kerkman



KENOSHA COUNTY BOARD OF SUPERVISORS

RESOLUTION NO. _____

Subject: Resolution respectfully requesting the Governor of Wisconsin and State Legislature enact a comprehensive, sustainable transportation funding solution.	
Original <input checked="" type="checkbox"/>	Corrected <input type="checkbox"/> 2 nd Correction <input type="checkbox"/> Resubmitted <input type="checkbox"/>
Date Submitted: 2/16/2026	Date Resubmitted:
Submitted by: Public Works/Facilities Committee and Finance/Administration Committee	
Fiscal Note Attached: <input type="checkbox"/>	Legal Note Attached: <input type="checkbox"/>
No Fiscal Impact: <input checked="" type="checkbox"/>	
Prepared by: Gregory J. Boldt, Director of Highways / Highway Commissioner, Department of Public Works / Highway Division <i>(Name, Title, Department or Division)</i>	Signature: 

WHEREAS, local units of government in Wisconsin own and maintain approximately 90% of the public road miles in the state, including county highways, town roads, and city and village streets; and

WHEREAS, there are approximately 1,010 miles of locally owned and maintained roadways in Kenosha County; and

WHEREAS, Kenosha County owns and maintains 252 miles of roadways; and

WHEREAS, Wisconsin's economy—rooted in agriculture, manufacturing, and tourism—relies on a safe, reliable, and well-maintained transportation network; and

WHEREAS, local governments greatly appreciate the one-time infusions of General Purpose Revenue, primarily sales and income taxes, and other revenue provided in recent state budgets, which have enabled the initiation and continuation of the successful and popular Local Roads Improvement Program Supplemental (LRIP-S) and Agricultural Roads Improvement Program (ARIP); and

WHEREAS, the most recent Wisconsin State Budget included an increase in General Transportation Aid (GTA) additional increases are necessary to keep pace with inflation, labor costs, materials costs, and construction costs; and

WHEREAS, despite modest increases from the state over the years, transportation aids to local governments remain insufficient to keep pace with inflation and rising construction costs, leaving many communities funded below 2000 levels in real dollars; and

WHEREAS, local governments throughout Wisconsin continue to struggle to perform even routine maintenance, pavement preservation, and safety improvements, resulting in deteriorating roads and bridges; and

WHEREAS, the inaugural inventory and assessment of small bridges between 6 to 20 feet found about 10% of the nearly 17,000 structures to be in poor or severe condition; and

WHEREAS, there are 67 small bridges in Kenosha County with 13% in poor or worse condition and 25% have moderate or more severe damage; and

WHEREAS, levy limits and other fiscal constraints prevent local governments from independently filling the funding gap created by inadequate state transportation aids; and

WHEREAS, absent sustainable state funding, many communities have been forced to address their shortfalls by significantly increasing borrowing, deferring essential projects, or imposing local vehicle registration (“wheel”) taxes; and

WHEREAS, Wisconsin motorists currently pay among the lowest transportation user fees in the Midwest, while neighboring states and dozens of others nationwide have enacted long-term revenue measures to keep their transportation systems competitive; and

WHEREAS, Wisconsin is increasingly relying on General Purpose Revenues to make needed investments, potentially pitting transportation against other vital services, such as health care and education; and

WHEREAS, continued lack of growing, dedicated, and predictable revenue places Wisconsin at a growing economic disadvantage by threatening the efficiency of freight movement, the safety of travelers, and the attractiveness of our state to businesses and residents; and

WHEREAS, both Wisconsin’s aging Interstate highway system—largely constructed in the 1950s and 1960s—and our extensive network of state and local roads require predictable, adequate, and sustainable funding to meet current and future needs; and

WHEREAS, Kenosha County maintains approximately 95 miles of state roadways and 12 miles of interstate roadway;

NOW, THEREFORE, BE IT RESOLVED that the Kenosha County Board of Supervisors respectfully requests the Governor of Wisconsin and the State Legislature enact a comprehensive, sustainable transportation funding solution that:

1. Provides adequate and reliable revenue growth for the efficient long-term planning and execution of state and local transportation programs;
2. Includes responsible and prudent use of General Purpose Revenue and bonding;
3. Adjusts any new and existing transportation user fees and other revenue mechanisms to sustain purchasing power in order to maintain and improve Wisconsin’s transportation infrastructure; and
4. Ensures transportation continues to deliver for Wisconsin by adequately funding reconstruction, preservation, and safety investments on the state and local systems.

BE IT FURTHER RESOLVED that the clerk is hereby directed to transmit a copy of this resolution to the Governor’s office, all members of the Wisconsin State Senate and Assembly representing districts within Kenosha County, and the Wisconsin Counties Association.

Dated at Kenosha County, Wisconsin, this _____ day of _____, 2026.

Approved by:

PUBLIC WORKS/FACILITIES COMMITTEE

ONE BOX MUST ALWAYS BE CHECKED

	AYE	NAY	ABSTAIN	EXCUSED	UNEXCUSED
_____ GRADY, WILLIAM, Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ BELSKY, LAURA, Vice-Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ FRANCO, JOHN, 2 nd Vice-Chair	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ DECKER, ERIN	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ GAMA, ANDRES	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ GRAY, KEITH	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
_____ MEADOWS, ERIC	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>



KENOSHA COUNTY

Shelly Billingsley, Director
Department of Public Works &
Development Services

Gregory J. Boldt, Director
Division of Highways
Highway Commissioner

Public Works / Facilities Committee Highway Division Status Report February 2026

General

- Applied for WisDOT Highway Safety Improvement Program (HSIP) funding for improvements at CTH B and CTH F near Silver Lake.
- Reviewed Scope for CTH B Improvements near Silver Lake for 2027 Construction.
- Attended TEEEX Emergency Management Crisis Leadership Seminar
- Participated in SEWRPC Vision 2060 Committee Kick-Off Meeting
- Conducted CTH K - 94th Court to 115th Avenue (Phase II) Public Information Meeting.

Kenosha County Crews

County Highways:

- Snow fighting operations as needed throughout the season.
- Crack sealing along CTH H, CTH S, CTH EM, CTH NN, CTH O,
- Brushing along CTH E, CTH G, CTH D, CTH KD, CTH C, CTH Z.
- Guard rail repair along CTH NN, CTH SA
- Pothole repairs county-wide

State Highways:

- Snow fighting operations as needed throughout the season.
- Crack sealing along STH 142.
- Brushing along STH 142 and STH 50
- Repair damaged guard rails as necessary.
- Pothole repairs county-wide, primarily along STH 31

Fleet:

- 1 Tri-Axel Truck chassis built and sent to body builder. (Q2 2026 delivery)
- 1 Tri-Axel Truck chassis built and sent to body builder (Q2 2026 delivery)

2025 Equipment:

- 1 - Tri-Axel Truck - Chassis built. Sent to body builder (Q1 2027 delivery)
- 1 - Tandem-Axel Truck – Chassis built. Sent to body builder (Q1 2027 delivery)
- Stakebody Truck (x1) – Delivered to body builder (Q1 2027 delivery)

2026 Equipment

- Tractor
- Excavator
- 2 - Tandem Axel Trucks
- 2 - One Ton Trucks
- Forklift
- Trailer for semi to haul equipment.

County Contracted Projects

2025 Culvert Replacement

Project Overview: Replace 3 culverts along CTH A, CTH X, CTH Z

Project Status: All culverts completed and roadway open.

WisDOT Contracted Projects

CTH W from IL Stateline to CTH C

Project Overview: Roadway reconstruction with 10-foot asphalt sidewalk installation, storm sewer improvements, pavement marking, and re-alignment of horizontal and vertical curve.

Project Status: Bids opened on February 10th. Currently being reviewed by WisDOT prior to contract award.

Development Projects

Village of Somers Water Main Replacement

Project Overview: Village of Somers is installing new 12-inch watermain along CTH E from 100th Avenue to Post Office.

Project Status: Bids opened. Being considered for award by Village of Somers.

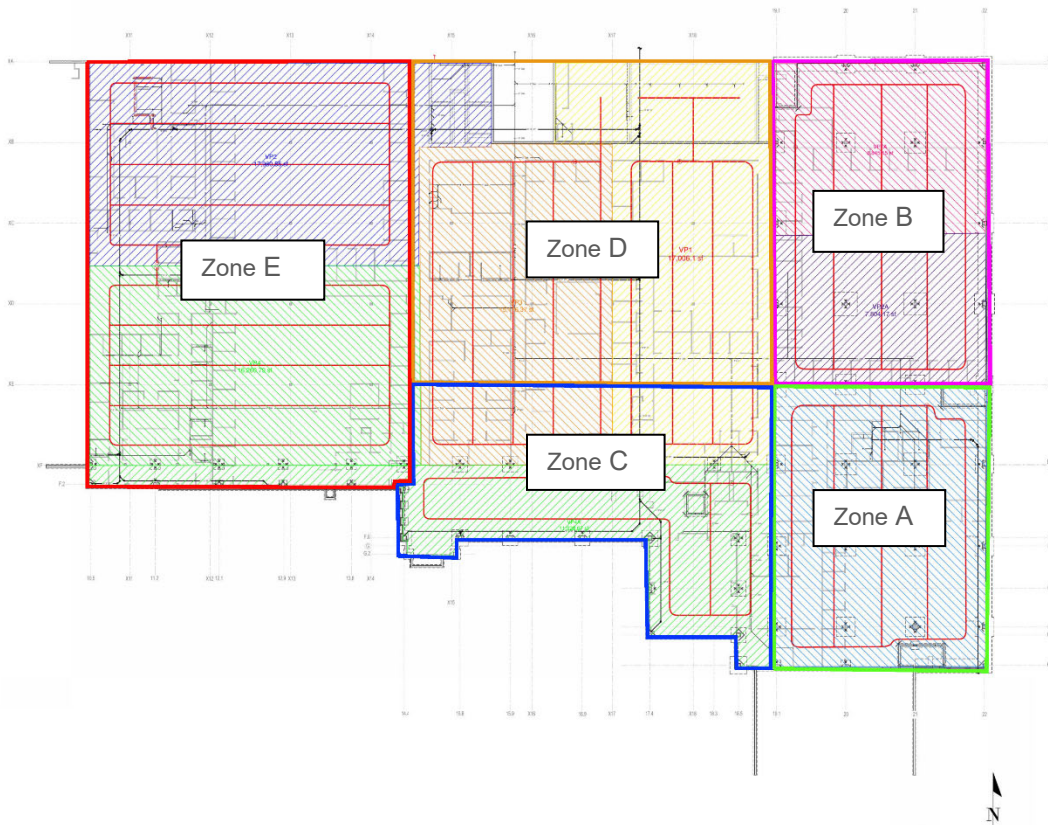
Staffing

- New Hires
 - Highway Patrol
 - 3 – Brian Cohen, Justin Stefanski, Kyle Sobczak
 - 2 Accepted offers to start in early March
 - Mechanic
 - 1 Accepted offer to start in early March
 - Mechanic / Fleet Inventory Specialist
 - 1 Accepted offer to start in early March
- Resignations / Separations
 - Retirement – Brian Cecchi, 25 years of Service
 - Highway Patrol – 1
- Open Positions
 - Highway Superintendent – Job Posted
 - Highway Patrol (3)

HUMAN SERVICES RELOCATION & RENOVATION – FEBRUARY 2026

• **Current Building Recap:**

- Windows are wrapping up with work on the curtain wall at entrance continuing.
- Low Voltage wiring is continuing in Zone D, fire alarm devices are continuing to be installed and work is continuing with service panels.
- Ceramic tile installation has begun in the bathrooms.
- Second Coat for wall painting is being accomplished in Zones A and B.



• **Building Description:** The Human Services portion of the project will include approximately 47,149 SF within the two-story addition and another approximately 100,000 SF in the renovated portion of the site. The site will include the Human Services department which provides the following services:

- Division of Public Health
- Department of Vocational Rehabilitation
- Food Share and Employment Training
- Economic Support
- Veteran Services
- Wisconsin Works program
- Department of Aging & Disability
- Job Center
- Prevention Services Network
- Department of Children and Family Services
- Child Support Services
- Department of Behavioral Health

• **CMA Current Schedule:**

Activity	% Completed (end April)	Tentative Est. Completion
Utilities	100% Completed	Qtr 2 2024
Underground Electrical	100% Completed	Qtr 1 2025
Masonry – Stairwell / Elevator	100% Completed	Qtr 3 2024

Roof Deck Replacement	100% Completed	Qtr 3 2024
Steel	100% Completed	Qtr 4 2024
Vapor Mitigation Piping	100% Completed	Qtr 4 2024
Floor Box Install	100% Completed	Qtr 1 2025
Exterior Framing/ Sheathing/Weatherproofing	100% Complete	Qtr 3 2025
Exterior Masonry	100% Complete	Qtr 4 2025
Roofing	100% complete	Qtr 3 2025
Exterior Siding	0% Complete	Qtr 4 2025
Window Install	90% Complete	Qtr 4 2025
Storefront Install	80% Complete	Qtr 4 2025
Exterior Painting	0% Completed	Qtr 2 2026
Building Interior Zone B	79% Completed	Qtr 1 2026
Building Interior Zone A	75% Completed	Qtr 1 2026
Building Interior 2 nd Floor	70% Completed	Qtr 2 2026
Building Interior Zone C	52% Completed	Qtr 2 2026
Building Interior Zone D	68% Completed	Qtr 2 2026
Building Interior Zone E	52% Completed	Qtr 2 2026
Building Punchlist Walk Thru	0% Completed	Qtr 3 2026
Construction Completed	0% Completed	Qtr 3 2026
County Transition	0% Completed	Qtr 3 2026

• **Budget:**

Financials as of end January

