

1. Meeting Material

Documents:

[COMMITTEE OF THE WHOLE MEETING AGENDA 01-27-2026.PDF](#)  
[COMMITTEE OF THE WHOLE MEETING PACKET 01-27-2026.PDF](#)

**CITY OF PLYMOUTH, WISCONSIN  
TUESDAY, JANUARY 27, 2026 COMMITTEE OF THE WHOLE MEETING  
6:30 PM, COUNCIL CHAMBERS, ROOM 302  
CITY HALL, 128 SMITH STREET**

**AGENDA**

- 1. Call to Order and Roll Call**
- 2. Approve the Minutes from November 25, 2025**
- 3. Discussion and Recommendation of Hill and Dale Speed**
- 4. Adjourn**

It is likely a quorum of members of other governmental bodies of the municipality may be in attendance at the above stated meeting to gather information. No action will be taken by any governmental body at the above stated meeting other than the governmental body specifically referred to above in this notice.

Please note that, upon reasonable notice, efforts will be made to accommodate the needs of disabled individuals through appropriate aids and services. For additional information or to request this service, please contact the City of Plymouth ADA Coordinator Leah Federwisch, located in the Plymouth Utilities office at 900 County Road PP, Plymouth, WI or call 920-893-3853.

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**CITY OF PLYMOUTH, WISCONSIN**  
**TUESDAY, NOVEMBER 25, 2025 COMMITTEE OF THE WHOLE MEETING**  
**6:30, COUNCIL CHAMBERS, ROOM 302**  
**CITY HALL, 128 SMITH STREET**

**UNOFFICIAL MINUTES**

1. **Call to Order and Roll Call:** Mayor Pohlman called the meeting to order. On the call of the roll, the following were present: Angie Matzdorf, Diane Gilson, Mike Penkwitz, John Binder, Jeff Tauscheck, Dana Haucke, Dave Herrmann, and Kevin Sande. Also present: City Administrator/Utilities Manager Tim Blakeslee, and City Clerk/Deputy Treasurer Anna Voigt.
2. **Approve the Minutes from October 28, 2025:** Motion was made by Penkwitz/Binder to approve the minutes from October 28. A unanimous aye vote was cast. Motion carried.
3. **Discussion and Recommendation on Composting Resolution and Composting Sustainability Plan** – Alderperson John Binder gave an update on the work he’s been doing with Plymouth Environmental Action Team (PEAT) to explore ways to increase composting education and utilization in Plymouth. Binder introduced a draft resolution and sustainability plan. Both are to help operate a partnership with the City and PEAT. Mayor Pohlman stated if this agreement gets approved in the future, anything that would be posted on a City site would need city approval on verbiage. He also expressed concern on costs in the future. Matzdorf made a note the City does not own The Review. She referenced the Sustainability Plan Binder included. There is a sentence asking the City to use all their avenues of communicating including The Review, making it seem the City owns The Review and it does not. Matzdorf also stated that this is a great mission like all non-profits, but doesn’t want to set a precedent. Mayor Pohlman added to use the word relationship instead of partnership in the Resolution. He stated that more information is needed to bring it forward to Council and Alderperson Binder can work with staff. Penkwitz added he is a composter himself, but doesn’t think the city should provide a service this because there are other jobs that come first like streets and safety.
4. **Adjourn:** Motion was made by Tauscheck/Sande to adjourn the meeting. A unanimous aye vote was cast. Motion carried.



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**DATE:** January 22, 2026

**TO:** Committee of the Whole

**FROM:** Tim Blakeslee, City Administrator/Utilities Manager

**RE:** Hill and Dale Speed Limit Petition – Request from Alder Penkwitz and Alder Tauscheck

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**Background:** In December, the City received a petition from residents of the Greystone Subdivision, Granite Trace Apartments, and South Hills Subdivision regarding the posted speed limit on Hill and Dale Road within the City limits west of Highway 67. The petition is attached for review and was provided to the Common Council in December. Subsequently, Alder Penkwitz requested the item be placed on the Committee of the Whole agenda, and Alder Tauscheck requested it be placed on both the Committee of the Whole and Common Council agendas for consideration. The petition requests that the City conduct a speed study and reduce the posted speed limit from 45 mph to 35 mph.

**Speed Study:** A speed study was previously completed in 2024 for this same area in connection with the former Dollar General project, which is no longer moving forward. That speed study is attached. The study concluded: “The traffic data collected confirms that Hill and Dale Road does not exhibit a speeding problem. The observed 85th percentile speed of 43.1 mph aligns with MUTCD guidance and indicates that the current traffic conditions are acceptable. No further action is recommended at this time.”

**Police Department:** The Police Department will be in attendance to answer questions. In general, the Department noted that there have been no major speed-related incidents on this stretch in the past two years related to speed-enforcement (one warning) and in the past ten years related to incidents (two non-speed related). If the posted speed is reduced, the Police Department would plan to focus on education and warnings for a period of time.

**Next Steps:** It is within the discretion of the Common Council to lower the posted speed limit from 45 mph to 35 mph. The Common Council should weigh the resident request along with the supporting data and information provided. Staff also spoke with the Town of Plymouth regarding the short segment of Hill and Dale Road located in the Town, and the Town Chair indicated they have no concerns if the speed limit is reduced. If a change is approved by the Common Council, the posted signs would be replaced once signage is ordered, received, and installed.

**Recommendation:** The Committee of the Whole should discuss the petition and, if desired, make a recommendation to the Common Council regarding adoption of an ordinance related to the posted speed limit on Hill and Dale Road west of Highway 67 within the City limits.

**Attachments:**

- Resident Petition
- Speed Study

# HILL AND DALE MPH LETTER

December 18, 2025

To: Plymouth City Council

Subject: Request for Speed Limit Reduction on Hill and Dale Road

Dear Members of the Plymouth City Council,

We, the residents of South Hill Subdivision, Greystone Settlement, and the Granite Trace Apartments respectfully submit this letter to formally request a reduction of the posted speed limit on Hill and Dale Road. Specifically we ask that the limit be lowered from 45 mph to 35 mph along the stretch beginning at the intersection of State Highway 67 and extending west for approximately 2,500 feet.

This section of Hill and Dale has become increasingly residential, with a growing number of driveways, pedestrians, bicyclists, and children walking to nearby bus stops. The current speed limit of 45 mph is unsafe for these conditions. Drivers frequently exceed this speed, resulting in:

- **Increased difficulty** for residents entering or exiting driveways and side streets.
- **Safety hazards** for pedestrians and bicyclists due to limited sight distance and narrow shoulders.
- **Noise and quality-of-life impacts** on nearby homes and apartments.
- **A higher risk of accidents and near-misses** reported by residents.

Reducing the speed limit to 35 mph would bring this stretch of Hill and Dale in alignment with neighboring residential streets, encouraging safer driving behavior, and creating a calmer, safer environment for all who use the roadway.

We respectfully request that the City conduct a traffic study or engineering review to evaluate this proposal and implement a speed reduction at the earliest opportunity.

Thank you for your attention to this matter and for your continued commitment to the community.

Sincerely,

Donald and Anna Anderson

and Current Residents of these subdivisions

# PETITION FOR SPEED LIMIT REDUCTION

We, the undersigned residents of South Hills Subdivision, Greystone Settlement, and Granite Trace Apartments, respectfully request a reduction of the posted speed limit on Hill and Dale Road, from the intersection of State Highway 67 west to the west city limits, from 45 miles per hour (mph) to 35 miles per hour (mph).









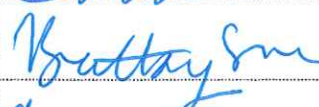


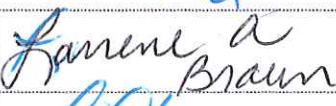


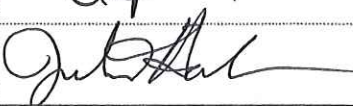
We believe that this reduction is necessary to improve safety and livability for residents, pedestrians, and motorists along this stretch of roadway.

#	Printed Name	Signature	Address	Date
1	Anna Anderson	Anna Anderson	1017 S. Hills Dr. Plymouth	11-12-25
2	Don Anderson	Don Anderson	1017 S. Hills Dr. Plymouth, WI	11-12-25
3	Jean Nyse	Jean Nyse	1014 S. Hills Dr	11-12-25
4	LAWRENCE NYSE	Lawrence Nyse	1014 S. Hills Dr.	11-13-25
5	Jim Broeckel	Jim Broeckel	1002 S. Hills Dr	11-13-25
6	Gail Harris	Gail Harris	523 Maple	11-13-25
7	Joanne Broeckel	Joanne Broeckel	1002 South Hills Dr	11-13-25
8	BARBARA LAAN	Barbara Laan	4075 HILLS DR	11-13-25
9	Rich Simpsons	Rich Simpsons	1201 Upper Greystone <sup>Dr</sup>	11-13-25
10	Sandra Sanders	Sandra Sanders	1201 Upper Greystone Dr	11-13-25
11	CONNIE BUTTERS	Connie Butters	1209 Upper Greystone Dr.	11-13-25
12	Rae Ann Butters	Rae Ann Butters	1209 Upper Greystone Dr	11-13-25
13	Joe Levister	Joe Levister	827 South Hill Dr	11-13-25
14	Rachel Rooker-Ginn	Rachel Rooker-Ginn	572 Cloverdale Lane	11-13-25
15	Linda Schulz	Linda Schulz	221 Greystone Circle	11-14-25

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#	Printed Name	Signature	Address	Date
1	Tyler Vorpapel		503 South Hills Dr. Plymouth	11/14/25
2	Larry Teelaj		575 Oak Ridge Dr Plymouth, WI	11/14/25
3	Glen Smith		425 South Hills Dr Plymouth	11-14-25
4	Jamie Klug		1241 Hill + Dale Rd Plymouth WI 53073	11-14-25
5	Tina Hernandez		702 S Hills Drive Plymouth WI	11-14-25
6	JORDAN SHAW-LENNON		410 S Hills Dr Plymouth, WI	11-14-25
7	Sam Leimon		410 S Hills Dr Plymouth, WI	11-14-25
8	Craig Robinson		1325 Trillium Ct	11/14/25
9	Brittany Simon		815 South Hills Drive Plymouth WI	11/14/25
10	Chris Riederer		909 S. Hills Dr.	11/14/25
11	Bob Braun		1204 Upper Greystone Plymouth WI 53073	11/14/25
12	Larrene A Braun		1204 Upper Greystone Plymouth WI 53073	11/14/25
13	Josh Chapman		1215 Upper Greystone	11/14/25
14	CHRIS KOZAK		1222 UPPER GREYSTONE	11/14/25
15	Julie Hauck		1224 Upper Greystone Dr	11-14-25

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#	Printed Name	Signature	Address	Date
1	Kelly Bruzewitz	Kelly Bruzewitz	419 Hill & Dale Rd	11.15.25
2	Kyle Peterson	Kyle Peterson	1271 Greystone Dr	11-15-25
3	Brandon Stauber	Brandon Stauber	1411 Greystone Dr	11-15-25
4	Kelly Stauber	Kelly Stauber	1411 Greystone Dr.	11-15-25
5	Stacey Ross	Stacey Ross	509 Cloverdale Ln	11-15-25
6	Steve Cobert	Steve Cobert	531 Cloverdale Ln	11-15-25
7	Roberta Stahl	Roberta Stahl	546 Cloverdale La	11-15-25
8	Mark Riformo	Mark Riformo	537 CLOVERDALE LN	11.15.25
9	PAULETTE MULLIN	Paulette Mullen	1205 Greystone Rd.	11.15.25
10	Nancy Lefebvre	Nancy Lefebvre	1226 Greystone Rd	11/16/25
11	Sarah Wegner	Sarah Wegner	1227 Greystone Rd	11/16/25
12	Brett Wegner	Brett Wegner	1227 Greystone Rd	11/16/25
13	Sandy Lane	Sandy Lane	522 Cloverdale Lane	11-16-25
14	Brian Jenny	Brian Jenny	525 Cloverdale Ln	11/16/25
15	MARY HERRMANN	Mary Herrmann	538 Cloverdale LN	11/16/25

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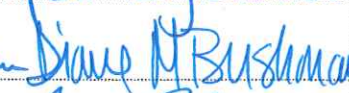



We believe that this reduction is necessary to improve safety and livability for residents, pedestrians, and motorists along this stretch of roadway.

#	Printed Name	Signature	Address	Date
1	Val Freund	Valerie Freund	923 S. Hills Drive	11-15-25
2	Jeff Freund	Jeffrey Freund	923 S. Hills Drive	11-15-25
3	Tate Hollister	Tate Hollister	517 Maple Dr	11-15-25
4	Nathan Kelley	N. Kelley	429 Maple Dr	11-15-25
5	Lucille Majera	Lucille Majera	413 Maple Dr	11-15-25
6	Pat Grimes	Pat Grimes	405 Maple Dr.	11-15-25
7	Ann Hilke	Ann Hilke	319 Maple Dr.	11-15-25
8	Joe Hilke	Joe E. Hilke	319 Maple Dr.	11-15-25
9	Tammy Ringd	Tammy Ringd	311 Maple Dr.	11-15-25
10	Sharon Davis	SHARON DAVIS	307 MAPLE DR	11-15-25
11	James Francione	JAMES FRANCIONE	913 BEECH DR	11-15-25
12	Fred Henschel	Fred Henschel	829 Birch Dr.	11-15-25
13	BARB Henschel	Barb Henschel	829 Beech Dr.	11-15-25
14	Bobby Low	Bobby Low	415 H. Hill Rd	11-15-25
15	Shila Low	Shila Low	415 H. Hill Rd	11-15-25

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#	Printed Name	Signature	Address	Date
1	Sterome Kemp		822 S Hill Dr.	11-14-2025
2	Nancy Schmahl		720 S. Hills Dr.	11-14-2025
3	Randy Schmahl		720 S. Hills Dr.	11-14-2025
4	Jessica Kemp		705 S Hills Dr	11-14-25
5	Emily Whipple		629 S Hills Dr.	11-14-25
6	Maggie Holden		624 S Hills Dr.	11/14/25
7	Erik Holden		624 S Hills Dr.	11/14/25
8	Andrea Stenz		187 Maple Dr.	11/14/25
9	Steve Stenz		187 Maple Dr.	11/14/25
10	Rebecca Smith		425 South Hills Dr	11/14/25
11	Barb Rudden-Hunter		415 South Hills Dr	11/14/25
12	Sandy Brisson		326 Beach Dr	11/14/25
13	Nancy M Bushman		404 South Hill Dr.	11/14/25
14	Eric J. Bushman		404 South Hills Dr	11/14/25
15	WILLIAM ONAPRHEIM		422 HILLS DRIVE	

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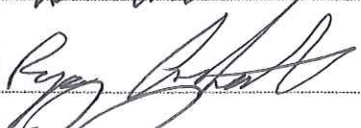




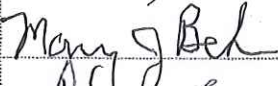



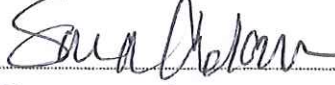
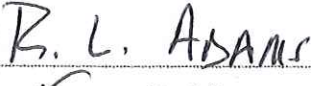



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#	Printed Name	Signature	Address	Date
1	Richard Brissner		326 Beech Drive	11/14/25
2	Janet Schmitt		518 Cloverdale Ln	11/14/25
3	Scott Schmitt		518 Cloverdale Ln	11/14/25
4	Kathy Senglaub		225 Greystone Circle	11/14/25
5	Jiff Kitterman		550 Cloverdale	11/14/25
6	LINDA RAMOS		122 South Hills Ct	11/14/25
7	Tom Harris		523 Maple DR	11/14/25
8	David Franciose		913 Beech Dr	11-15-25
9	Melanie Franciose		913 Beech Dr.	11-15-25
10	Cheba Friedrichs		809 Ash Circle	11/15/25
11	Kyle Friedrichs		809 Ash Circle	11-15-25
12	Lori Klotz		1232 Greystone Dr.	11-15-25
13	Kevin Lisowe		928 S. Hills Drive	11-14-25
14	Paige Brockel		1002 S Hills Dr.	11/14/25
15	Logan Nonnenmacher		916 S Hills Dr.	11/14/25

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#	Printed Name	Signature	Address	Date
1	Krista Amboetta		1228 Upper Greystone	11/14/25
2	Ryan Amboetta		1228 Upper Greystone	11/14/25
3	Joel Leifer		1230 Upper Greystone	11/14/25
4	Lucy Meyer		1288 Upper Greystone	11/14/25
5	Chris Swanney		1225 <sup>UPPER</sup> GREYSTONE DR	11/14/25
6	DENOLL MOORE		1219 UPPER GREYSTONE DR	11/14/25
7	Mary Behr		1212 Upper Greystone Dr	11/14/25
8	Jeremy Lampe		1016 Beech Drive	11/14/25
9	Amanda Vandenberg		1016 Beech Drive	11/14/25
10	Tom Tinker		265 <del>Beech</del> <sup>GREYSTONE</sup> CIR	11/15/25
11	Sara Adams		224 Grey stone	11/15/25
12	R. L. Adams		224 GREYSTONE	11/15/25
13	Dan Miller		1203 Greystone	11/15/25
14	JOSEPH WHITE		702 SOUTH HILLS DR	11/15/25
15	GLEN LAEHN		707 S. HILLS DR	11/15/25

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#	Printed Name	Signature	Address	Date
1	DAVE HEERMANN	<i>[Signature]</i>	538 Cloverdale Ln	10/16/25
2	Marsha Vollbrecht	<i>[Signature]</i>	567 cloverdale Ln.	11/16/25
3	Brad L. Vollbrecht	<i>[Signature]</i>	567 Cloverdale Ln.	11/16/25
4	Troy's Lumber	<i>[Signature]</i>	1375 GREYSTONE DR	11/16/25
5	Jenny McCulla	<i>[Signature]</i>	1344 Greystone Pr	11/16/25
6	JILL MOUNTAIN	<i>[Signature]</i>	385 Greystone	11/16/25
7	LISA WARNER	<i>[Signature]</i>	387 Greystone Cir	11/16/25
8	Jody Brill	<i>[Signature]</i>	310 Greystone Cir	11/16/25
9	Judy Carns	<i>[Signature]</i>	308 Greystone Cir	11/16/25
10	<del>Steve</del> Clementhal	<i>[Signature]</i>	364 Greystone Cir	11/16/25
11	Jean Craney	<i>[Signature]</i>	291 Greystone Cir Plymouth, WI 53073	11/16/25
12	Jeff Craney	<i>[Signature]</i>	291 Greystone Cir Plymouth	11/16/25
13	Sasha Grista	<i>[Signature]</i>	572 Cloverdale Ln	11/17/25
14	Mike Penkowitz	<i>[Signature]</i>	314 Beech Ct	12/18/25
15				



**DATE:** December 6, 2024

**TO:** Tim Blakeslee, City Administrator/Utilities Manager

**FROM:** Cathy Austin, P.E., Director of Public Works

**RE:** **Traffic Analysis for Hill and Dale Road: Speed Study Findings**

**Purpose**

This memorandum provides the results of a recent speed data collected on Hill and Dale using guidelines from the Manual on Uniform Traffic Control Devices (MUTCD).

**Summary of Findings**

The data collected was vehicle count and traveling speed on Hill and Dale to determine compliance with MUTCD standards. The analysis revealed the following key points:

- 85th Percentile Speed: The 85th percentile speed—the speed at or below which 85% of vehicles travel was measured at 43.1 mph.
- This metric is a nationally recognized indicator of safe and reasonable traffic speeds.

The 85th percentile speed is consistent with expectations for this roadway type and environment. The data suggests that the majority of drivers are operating their vehicles in a manner appropriate to the road conditions and existing speed limits.

Vehicle Count Data:

Date	Time Start	Time End	Eastbound Lane	Westbound Lane
29-Oct	2:17 PM	11:59 PM	294	573
<b>30-Oct</b>	<b>12:00 AM</b>	<b>11:59 PM</b>	<b>806</b>	<b>917</b>
31-Oct	12:00 AM	8:10 AM	217	78

Speed Limit Data: Current Speed Limit is 45mph

Mean	Median	85%	Percent of Vehicles Traveling at the Speed Limit or Below	Below 30 mph	30-35 mph	35-40 mph	40-45 mph	45-50 mph	50-55 mph	Above 55 mph
37.7	37.8	43.1	91.4%	7.6%	22.4%	37.3%	24.1%	7.4%	0.9%	0.3%

### **MUTCD Standards and Implications**

According to the MUTCD, setting speed limits based on the 85th percentile speed is critical to ensuring consistency, safety, and compliance. Adjusting speed limits or taking measures without sufficient evidence of excessive speeding can lead to:

- Non-compliance: Drivers tend to disregard speed limits perceived as unreasonably low, undermining enforcement efforts.
- Unnecessary Resource Allocation: Additional interventions may not yield meaningful safety improvements.

### **Conclusion**

The traffic data collect confirms that Hill and Dale Road does not exhibit a speeding problem. The observed 85th percentile speed of 43.1 mph aligns with MUTCD guidance and indicates that the current traffic conditions are acceptable. No further action is recommended at this time.