



CITY OF FREDERICKSBURG, VIRGINIA

CITY COUNCIL

MINUTES

Council Chambers, 715 Princess Anne Street
Fredericksburg, Virginia 22401

HON. KERRY P. DEVINE, MAYOR
HON. CHARLIE L. FRYE, JR., VICE -MAYOR, WARD FOUR
HON. JANNAN W. HOLMES, AT-LARGE
HON. DR. WILL B. MACKINTOSH, AT-LARGE
HON. MATTHEW D. ROWE, WARD ONE
HON. JOY Y. CRUMP, WARD TWO
HON. SUSANNA R. FINN, WARD THREE

January 13, 2026

The Council of the City of Fredericksburg, Virginia, held a public hearing on Tuesday, January 13, 2026, beginning at 7:32 p.m. in the Council Chambers of City Hall.

City Council Present. Mayor Kerry P. Devine, Presiding; Vice-Mayor Charlie L. Frye, Jr.; Council members Joy Y. Crump; Susanna R. Finn; Jannan W. Holmes; Dr. Will B. Mackintosh; and Matthew D. Rowe.

Others Present. City Manager Timothy J. Baroody, Deputy City Manager Mark Whitley, Deputy City Manager David Brown, Assistant City Manager Todd Flippen, City Attorney Kelly Lackey, Finance Director Amanda Six, and Clerk of Council Molly Henderson.

Notice of Public Hearings (D26-17). The notice of public hearings appeared in the local newspaper to solicit citizen input.

Resolution 26-01, Second Read, Fiscal Year 2026 Budget Amendment Authorizing the Release of the Appropriation Holdback in the amount of \$6,000,000 (D26-17). Finance Director Amanda Six summarized the resolution.

There were no public speakers on this matter.

Councilor Mackintosh moved to approve Resolution 26-01, on second read, Fiscal Year 2026 Budget Amendment Authorizing the Release of the Appropriation Holdback in the amount of \$6,000,000. The motion was seconded by Councilor Rowe and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Adjourned. There being no further speakers to come before the Council at this time, Mayor Devine declared the hearing officially adjourned at 7:36 p.m.

Kerry P. Devine

Kerry P. Devine,
Mayor

Molly Henderson

Molly Henderson,
Clerk of Council

APPROVED
02-10-26



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HON. JOY Y. CRUMP, WARD TWO
HON. SUSANNA R. FINN, WARD THREE

January 13, 2026

The Council of the City of Fredericksburg, Virginia, held a regular session on Tuesday, January 13, 2026, beginning at 7:30 p.m. in the Council Chambers of City Hall.

City Council Present. Mayor Kerry P. Devine, Presiding; Vice-Mayor Charlie L. Frye, Jr.; Council members Joy Y. Crump; Susanna R. Finn; Jannan W. Holmes; Dr. Will B. Mackintosh; and Matthew D. Rowe.

Others Present. City Manager Timothy J. Baroody, Deputy City Manager Mark Whitley, Deputy City Manager David Brown, Assistant City Manager Todd Flippen, City Attorney Kelly Lackey, Finance Director Amanda Six, and Clerk of Council Molly Henderson.

Invocation and Pledge of Allegiance. Council was led in prayer by Vice-Mayor Charlie L. Frye, Jr., followed by the Pledge of Allegiance led by Councilor Jannan W. Holmes.

Officer Recognized. Mayor Devine recognized the presence of Officer Nicholas Ruggiere at this evening's meeting.

Consent Agenda Accepted for Transmittal as Recommended (D26-07 thru D26-16). Councilor Holmes moved to approve the consent agenda. The

motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

- **5A. Resolution 26-02**, Ratification of the City Council's Remote Participation Policy (D26-07).
- **5B. Resolution 26-03**, Establishing Supplemental Standing Rules of Parliamentary Procedure (D26-08).
- **5C. Transmittal of the Board and Commission Minutes**
 - Architectural Review Board – November 10, 2025 (D26-09).
 - Board of Social Services – October 02, 2025 (D26-10).
 - Board of Social Services – October 29, 2025 (D26-11).
 - Economic Development Authority – October 20, 2025 (D26-12).
 - Memorials Advisory Commission – November 20, 2025 (D26-13).
 - Planning Commission – September 24, 2025 (D26-14).
 - Planning Commission – October 22, 2025 (D26-15).
 - Public Transit Advisory Board – October 01, 2025 (D26-16).

Public Hearing (D26-17). The regular session was recessed to conduct scheduled public hearings and immediately reconvened upon their conclusion.

Comments from the Public. The following comments were given during the citizen comment portion of the meeting. Additionally, the Clerk of Council read one (1) submitted letter. **(D26-18 thru D26-20)**

Dr. Ghassan Bou Diab – Dr. Diab spoke on behalf of Mohammed Al Soufi, owner of Dubai Shawarma & Café at 2010 Princess Anne St. Dr. Diab said the Council has consistently spoken about a City of fairness, transparency, and opportunity for small businesses. Dr. Diab said ten months ago, Mr. Al Soufi purchased a fully operational, previously licensed pizzeria, but it remains closed not because of noncompliance or safety violations, but because the inspection process keeps changing. Dr. Diab emphasized the question: if the business was safe and legal under previous ownership, why is the burden imposed on a new owner acting in good faith? Dr. Diab said over the last ten months, Mr. Al Soufi has paid rent, utilities, insurance, and employment costs with zero revenue, stating this is now about economic harm caused by delay and unresolved bureaucracy. Dr. Diab said this issue does not require new policy or debate, but leadership, and called for immediate executive intervention to issue a single, final, non-duplicative set of requirements to license this business, reaffirming Fredericksburg as a city that supports entrepreneurship, values fairness, and acts decisively. Dr. Diab stated leadership is not proven when systems work, but when they fail and are corrected, and quoted George Washington stating the administration of justice is the firmest pillar of government.

Jackie Emery, Fauquier St. – Ms. Emery spoke about House Bill 72, “A BILL to amend and reenact § 58.1-3221.1 of the Code of Virginia, relating to real property tax; classification of land and improvements; City of Fredericksburg,” introduced by Delegate Joshua Cole at the request of the City Manager and City Council. Ms. Emery stated taxpayers deserve an explanation regarding how this bill will impact their taxes, and

requested Council to direct Delegate Cole to retract House Bill 72 until a full public conversation is held. **(D26-19)**

Council Agenda Presented. The following items were presented to Council for discussion:

- **8A. Fredericksburg Gun Giveback** – Vice Mayor Frye
- **8B. Murder-Free Fredericksburg** – Vice Mayor Frye
- **8C. Monks’ Peace Walk** – Mayor Devine
- **8D. School Zone Camera at James Monroe High School** – Mayor Devine

8A. Fredericksburg Gun Giveback (D26-20 thru D26-21) – Vice-Mayor Frye stated regarding the letter from Mr. Phil Robins **(D26-20)**, the date mentioned in the letter may have been wrong and that it should be December 2024. Vice-Mayor Frye stated Delegate Joshua Cole introduced House Bill 702, “Virginia Firearm Give-Back Program and Fund established.” Vice-Mayor Frye asked for a thumbs-up from Council to send a letter of support for House Bill 702 considering Fredericksburg is the only locality in Virginia that hosts a voluntary gun giveback program. Vice-Mayor Frye said since 2014, 242 guns have been voluntarily turned in through the program, and this is an opportunity for the conversation to expand to other localities and become a statewide program. Vice-Mayor Frye said the Gun Giveback program is similar to a prescription drug turn-in process.

Mayor Devine said she thinks a letter is appropriate, and Fredericksburg’s existing program can serve as a model for other communities.

Councilor Holmes asked if the language in House Bill 702 stating that firearms turned in will be destroyed is the same as Fredericksburg's Gun Giveback program, in that the process is no questions asked.

Vice-Mayor Frye said House Bill 702 is in an early stage and Councilor Holmes' question is something that can be approached, and confirmed that for the Fredericksburg Gun Giveback program, people turn in weapons knowing they will be destroyed.

Councilor Holmes said her concern is if someone turns in a weapon that is linked to a crime.

Vice-Mayor Frye said the bill creates the opportunity for localities to have the program, and details will be worked out, but the Fredericksburg program allows for turn-in with no questions asked.

8B. Murder-Free Fredericksburg – Vice-Mayor Frye stated he wanted to publicly announce that the City of Fredericksburg had zero homicides in calendar year 2025.

8C. Monks' Peace Walk (D26-22) – Mayor Devine stated many people in the community are keeping tabs on the Monks' Peace Walk from Texas to Washington, D.C., and the 19 Buddhist monks are currently in South Carolina. Mayor Devine said there is a community group including people from Fredericksburg, Spotsylvania, Stafford, and Quantico, working on logistics to ensure safety and dignity for the monks to peacefully move through the community. Mayor Devine said the monks are expected to walk through the area via Route 1 in early February, they are walking 15-20 miles per

day, and there is not an exact timeline but the City will know more as they approach Virginia and will share information on the City website, as will Stafford and Spotsylvania on their respective websites. Mayor Devine said there is also a designated Facebook group. Mayor Devine said Council expects the community to welcome the monks and allow them to peacefully pass on their way to D.C., noting there have been sizeable crowds in other communities on their route. Mayor Devine said the City is preparing the best it can with the current information.

8D. School Zone Camera at James Monroe High School – Mayor Devine stated there have been issues with the visibility of the camera at the turn from Fall Hill Ave. onto Washington Ave., and staff has worked with VDOT so the camera can be relocated in the same vicinity within the next several weeks to ensure continuity of student and pedestrian safety. Mayor Devine stated she is providing this update in response to community communication about the camera, and the City will update the community when the relocation is complete.

Adoption of Minutes (D26-23 thru D26-24). Councilor Mackintosh moved to approve the following minutes as submitted: Regular Session – December 09, 2025; Public Hearing – December 09, 2025; Work Session – October 28, 2025, and November 18, 2025. The motion was seconded by Councilor Finn and passed by the following recorded votes: Ayes (5) - Councilors Devine, Frye, Finn, Holmes, and Mackintosh; Nays (0); Abstentions (2) – Councilors Crump and Rowe (not yet serving on City Council at the time of minutes).

City Council Appointments to Boards and Commissions (D26-25).

The following appointments were made:

- 1. Board of Social Services (BSS)** - Councilor Mackintosh moved to appoint Councilor Finn to the BSS. The motion was seconded by Councilor Rowe and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 2. Central Rappahannock Regional Library (CRRL) Board of Trustees** - Councilor Holmes moved to appoint Mayor Devine to the CRRL Board of Trustees. The motion was seconded by Councilor Rowe and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 3. Community Policy and Management Team for Youth and Family Services (CPMT)** - Councilor Finn moved to appoint Councilor Holmes to the CPMT for Youth and Family Services. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Councilor Holmes moved to appoint Deputy City Manager Mark Whitely as alternate on the CPMT for Youth and Family Services. The motion was seconded by Councilor Crump and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

- 4. Fredericksburg Area Museum (FAM) Board** - Councilor Mackintosh moved to appoint Councilor Rowe to the FAM Board. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 5. Fredericksburg Arts Commission (FAC)** – Vice-Mayor Frye moved to appoint Councilors Holmes and Rowe to the Arts Commission. The motion was seconded by Councilor Finn and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 6. Fredericksburg Clean and Green Commission** - Councilor Rowe moved to appoint Councilor Mackintosh to the Clean and Green Commission. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 7. Fredericksburg Regional Alliance, Board of Directors** – Vice-Mayor Frye moved to appoint Mayor Devine to the Fredericksburg Regional Alliance with Councilor Mackintosh as alternate. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).
- 8. George Washington Regional Commission (GWRC)** – Councilor Mackintosh moved to appoint Councilors Holmes and Finn to the GWRC with Councilor

Crump as alternate. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

9. Fredericksburg Area Metropolitan Planning Organization (FAMPO) Policy

Committee – Councilor Crump moved to appoint Councilors Mackintosh, Holmes, and Finn to the FAMPO Policy Committee with Councilor Rowe as alternate. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

10. Healthy Generations Area Agency on Aging (HGAAA) Board of Directors -

Councilor Holmes moved to appoint Councilor Crump to the HGAAA Board of Directors. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

11. Housing Advisory Committee - Councilor Finn moved to appoint Vice-Mayor

Frye and Councilor Crump to the Housing Advisory Committee. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

12. Main Street Board - Councilor Rowe moved to appoint Councilor Crump to

the Main Street Board. The motion was seconded by Councilor Mackintosh

and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

13. Parking Advisory Committee - Councilor Crump moved to appoint Vice-Mayor Frye and Councilor Rowe to the Parking Advisory Committee. The motion was seconded by Councilor Mackintosh and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

14. Potomac and Rappahannock Transportation Commission (PRTC) – Vice-Mayor Frye moved to appoint Councilor Holmes to the PRTC with Councilor Mackintosh as alternate. The motion was seconded by Councilor Rowe and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

15. Rappahannock Juvenile Detention Commission - Councilor Mackintosh moved to appoint Deputy City Manager Mark Whitley to the Rappahannock Juvenile Detention Commission with Vice-Mayor Frye as alternate. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

16. Rappahannock Regional Solid Waste Management Board (R-Board) - Vice-Mayor Frye moved to appoint Councilors Holmes and Mackintosh to the R-Board. The motion was seconded by Councilor Finn and passed by the

following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

17. Rappahannock River Basin Commission - Councilor Crump moved to appoint Councilor Holmes to the Rappahannock River Basin Commission with Councilor Rowe as alternate. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

18. Recreation Commission - Councilor Rowe moved to appoint Councilor Finn to the Recreation Commission. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

19. Rappahannock Area Youth Services & Group Home Commission (Chaplin Group Home) - Councilor Holmes moved to appoint Deputy City Manager Mark Whitley and Vice-Mayor Frye to the Rappahannock Area Youth Services & Group Home Commission. The motion was seconded by Councilor Mackintosh and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

20. Town and Gown Committee - Councilor Mackintosh moved to appoint Councilors Finn and Crump to the Town and Gown Committee. The motion was seconded by Vice-Mayor Frye and passed by the following recorded

votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

21. Virginia Railway Express Operations Board - Vice-Mayor Frye moved to appoint Councilor Holmes to the Virginia Railway Express Operations Board with Councilor Mackintosh as alternate. The motion was seconded by Councilor Rowe and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

22. City/Schools Joint Leadership Group - Councilor Finn moved to appoint Vice-Mayor Frye and Councilor Mackintosh to the City/Schools Joint Leadership Group. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

23. Liaison to 300th Anniversary Blue Ribbon Steering Committee - Councilor Finn moved to appoint Mayor Devine as the Liaison to 300th Anniversary Blue Ribbon Steering Committee with Councilor Rowe as alternate. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Resolution 26-04, Appointing Jannan Holmes and Will Mackintosh to the Potomac and Rappahannock Transportation Commission (PRTC) and the Virginia Railway Express Operations Board (D26-25). Councilor Finn

moved to approve Resolution 26-04, Appointing Jannan Holmes and Will Mackintosh to the Potomac and Rappahannock Transportation Commission (PRTC) and the Virginia Railway Express Operations Board. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Parking Advisory Committee Appointments (D26-26). Councilor Mackintosh moved to appoint the following individuals to the Parking Advisory Committee: Kevin Hughes and Eugeny Mikityuk representing the Economic Development Authority, Bart Goldberg representing Fredericksburg Main Street, and Joseph Winterer representing Planning Commission. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Citizens Transportation Advisory Committee (CTAC) Appointment – Arya Nair (D26-27). Vice-Mayor Frye moved to appoint Arya Nair to the Citizens Transportation Advisory Committee. The motion was seconded by Councilor Holmes and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Resolution 26-05, First Read, Amending the Fiscal Year 2026 Budget to Appropriate Funds in the City Grants & Special Programs Fund (D26-28). After summary of the resolution by Finance Director Amanda Six, Councilor Mackintosh moved to approve Resolution 26-05, on first read, Amending the Fiscal Year

2026 Budget to Appropriate Funds in the City Grants & Special Programs Fund. The motion was seconded by Vice-Mayor Frye and passed by the following recorded votes: Ayes (7) – Councilors Devine, Frye, Crump, Finn, Holmes, Mackintosh, and Rowe; Nays (0).

Council Calendar (D26-29).

Adjournment. There being no further business to come before the Council at this time, Mayor Devine declared the meeting officially adjourned at 8:20 p.m.

Kerry P. Devine

Kerry P. Devine,
Mayor

Molly Henderson

Molly Henderson,
Clerk of Council

APPROVED

02-10-26